



‘Human Resource Development Program on Disaster and Gender’ with
sponsorship by Qatar Friendship Fund

Program Report on ‘Gender Equality in Natural Disaster and Women's Empowerment’



Organizers: Japan Women's Network for Disaster Risk Reduction

Japan Association for Women's Education, Sankaku Planning Iwate

Conveners: City of Morioka, Morioka Women's Center

Collaborators: Training Center for Gender and Disaster Risk Reduction

Morioka International Relations Association, Azusa Yamashita

Co-organizers: Association of Morioka City Neighborhood Communities, City of Miyako

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I. Program outline

‘Human Resource Development Program on Disaster and Gender’ with sponsorship by Qatar Friendship Fund ‘Gender Equality in Natural Disaster and Women’s Empowerment’ outline

1. Objective

‘Human Resource Development Workshop for Women Leaders in Disaster Risk Reduction from Perspectives of Diverse People’ and ‘Workshop to Create Emergency Shelter Management from Gender Equality Perspective’ were carried out in 2014 in order to look back at the experiences of and challenges from Great East Japan Disaster based on the idea that it is important to prepare local community for unpredictable disaster from perspectives of diverse people.

This program, with the main theme ‘Gender Equality in Natural Disaster and Women’s Empowerment’, attempts to help neighborhood communities and women with their practice through learning about collaborative emergency shelter management regardless of gender, prevention of violence against women and children and sensitivity towards human diversity, which is essential to protect the lives and livelihood.

This program also aims to foster women leaders in disaster risk reduction targeting women who participated in the disaster risk reduction program previous year since it is necessary for women’s voices to be heard in policy-making bodies such as neighborhood communities, organizations of her affiliation and policy council.

Women participants who complete this program will be registered in Gender Equality Human Resource Bank of Morioka City and are expected to take disaster risk reduction measures in local community from perspectives of diverse people together with the organizers.

In this program, ‘Emergency Shelter Management Guideline to Protect Lives and Livelihood’ created in the workshop last year were reprinted so that it would be accessible for more people and ‘Emergency Shelter Management Guideline to Protect Lives and Livelihood [advanced version]’ created later will be used in visiting workshops in the future. In this program, emergency shelter signs in foreign languages will be created for foreigners so that emergency shelters become safe and reliable for diverse people. It aims to develop and appropriately use human resource of women leaders for disaster time.

2. Organizers Japan Women’s Network for Disaster Risk Reduction
Japan Association for Women's Education, Sankaku Planning Iwate

3. Conveners City of Morioka, Morioka Women’s Center

4. Collaborators ■ With the program planning Training Center for Gender and Disaster Risk Reduction
■ With languages Morioka International Relations Association
■ Translator Azusa Yamashita

5. Co-organizers ■ Program as a whole Association of Morioka City Neighborhood Communities
■ Visiting DRR Workshop (2) in Miyako City of Miyako

6. Sponsors ■ 211 DRR Lecture and Symposium
Iwate Prefecture, Iwate Prefectural Board of Education, Morioka City Board of Education, Iwate Council of Social Welfare, Iwate Nursing Association, Iwate Midwives Association, Iwate Japan Dietetic Association, Consultative Assembly of Commissioners for the Protection of Fundamental Human Rights, Morioka Council of Social Welfare, Morioka Volunteer Firefighters, Morioka Liaison Council of Commissioned Welfare and Child Volunteers, Morioka City Federation of Senior Citizens’ Club, Morioka City Council of People with Physical Disability, Morioka Federation of Regional Women's Organizations, Morioka Medical Association, Morioka Dental Association, Morioka Association of Women’s Fire Protection Clubs, Inclu Iwate, Empowerment Iwate, Iwate Rainbow Network, Alzheimer's Association
■ Visiting DRR Workshop (1) in Morioka
Mitake Community Activity Center, Volunteer Disaster Risk Reduction Group of the Welfare Promotion Council of Mitake Community Activity

7. Targets ■ 211 DRR Lecture and Symposium
Members of stakeholder organizations and groups such as neighborhood communities and volunteer groups for disaster risk reduction, Citizens interested in disaster risk reduction 100 participants
■ Visiting DRR Workshops
(1) Morioka at Mitake Community Activity Center 30 participants
(2) Miyako at Flatpia Miyako 20 participants

8. Contents

№	Time and date	Venue	Contents	Speakers
1	Feb		<p>(1) Reprinting of ‘Emergency Shelter Management Guideline to Protect Lives and Livelihood’</p> <p>(2) Creation of ‘Emergency Shelter Management Guideline to Protect Lives and Livelihood [advanced version]’</p> <p>(*Excerpt from the Cabinet Office Program Report)</p>	
2	13:30-16:30 <u>Wed, Feb. 11</u>	Hall on the 3rd Floor, Plaza Odette	<p>■ 211 DRR Lecture and Symposium</p> <p>‘Messages from disaster-affected area to “3rd UN World Conference on DRR” - Four years after the Great East Japan Disaster’</p>	
			<p>◎ Program completion report</p> <p>Reported on the ‘Workshop to Create Emergency Shelter Management Manual from Gender Equality Perspective’ as a Cabinet Office’s Gender Equality Promotion in DRR Program and completion of the ‘Emergency Shelter Management Guideline to Protect Lives and Livelihood.’</p>	Yaeko Tabata Chief, Morioka Women’s Center
			<p>◎ Session 1: Keynote speech</p> <p>‘Disaster and Gender Equality – Global movement towards the 3rd UN World Conference on DRR’</p>	Akiko Domoto Executive Director, Japan Women’s Network for Disaster Risk Reduction
			<p>◎ Session 2: Symposium</p> <p>‘Messages from disaster-affected area to “3rd UN World Conference on DRR” - Four years after the Great East Japan Disaster’</p>	<p>Coordinator Akiko Domoto Executive Director, Japan Women’s Network for Disaster Risk Reduction</p> <p>Panelists Toshiko Saga Former Principal, Yamada Town Yamada Minami Elementary School (Current Principal of Tōryō Elementary School)</p> <p>Etsuko Sugawara Chief, Iwate Prefectural Women’s Council on Reconstruction from Great East Japan Disaster (Vice President and Chief of the Office for Gender Equality, Iwate University)</p>
	16:30-17:00	Foyer on the 3rd Floor	<p>◎ Panel Exhibition on DRR and Disasters</p> <p>Introduced the work by Sankaku Planning Iwate and Morioka Women’s Center</p>	
		Meeting room on the 3rd Floor	<p>◎ Screening of the short movie in the Internet radio program</p> <p>‘Shopping delivery Mederu cars running’</p>	
		Rehearsal room on the 4th Floor	<p>◎ Recording of the Internet radio</p>	Keynote and symposium speaker

3	13:00-16:00 <u>Fri, May 8</u>	Mitake Community Activity Center, Morioka City	■ Visiting DRR Workshop (1) in Morioka ‘Emergency shelter management to protect lives and livelihood’-Safe and reliable emergency shelters for diverse people in community’ (1) Observing DRR goods (2) Emergency shelter simulation (3) Introduction to the emergency shelter management guideline (4) Discussion on future management of the emergency shelters <<lecture and workshop>>	Sachiko Asano Co-director, Training Center for Gender and Disaster Risk Reduction Visiting researcher, Institute for Sustainable Community and Risk Management, Waseda University
	14:00-16:00 <u>Fri, May 15</u>	Flatpia Miyako, Miyako City Center for Gender Equality Promotion	■ Visiting DRR Workshop (2) in Miyako ‘Emergency shelter management to protect lives and livelihood’-Safe and reliable emergency shelters for diverse people in community’ (1) Basic issues (2) Discussion (3) Good practices by collaboration (4) Introduction to the emergency shelter management guideline (5) Future work and Q & A <<lecture and workshop>>	Sugako Kato Morioka Women’s Center Project Management Division Leader
4	June		(1) Creation of ‘Emergency shelter management to protect lives and livelihood’[emergency shelter signs in foreign languages] (2) Creation of the Program Report on ‘Gender Equality in Natural Disaster and Women’s Empowerment’ (Japanese and English versions)	
5	(1) 16:30-18:30 Wed, Feb. 11 (2) 16:00-18:00 Sat, June 13		■ Program review meeting Members: Azusa Yamashita, Iwate Rainbow Network Makiko Kagaya, Empowerment Iwate	

9. Fee Free

10. Daycare 500 yen per child. Up to three children of 6 months to preschool

- (1) 211 DRR Lecture
- (2) Visiting DRR Workshop (1) in Morioka only

11. Registration (1) 211 DRR Lecture and Symposium – via Fax / First-come-first-accepted basis
 (2) Visiting DRR Workshop (1) (Morioka) – Registration at Mitake Community Activity Center
 (3) Visiting DRR Workshop (2) (Miyako) – Registration at Flatpia Miyako

12. Contact

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 Phone +81 (0)19 604 3303 / Website <http://mjc.sankaku-npo.jp>
 Persons in charge: Sugako Kato and Yaeko Tabata
- Japan Women’s Network for Disaster Risk Reduction, Japan Association for Women's Education
 Japan Women’s Network for Disaster Risk Reduction Shibakoen Office
 We learn, Nihon Joshi Kaikan Building 6th floor
 Shiba Koen 2-6-8, Minatoku, Tokyo, 105-0011, Japan
 Phone & Fax +81 (0)3 6435 6355 / Website <http://jwndrr.org>
 Persons in charge: Teruko Ono and Yasuko Muramatsu

II. Program report

1. 211 DRR Lecture and Symposium

‘Messages from disaster-affected area to “3rd UN World Conference on DRR” - Four years after the Great East Japan Disaster’

Time and date	13:30-16:30 (3 hours) Wed, Feb 11, 2015
Venue	Hall on the 3rd Floor, Plaza Odette and others
Capacity	100 people Total participants 287 (218 women and 69 men)
Participants' Affiliation	Citizens interested in DRR, Neighborhood Community members, women's group members (Women's Fire Protection Clubs, Midwives Association, Women's Group for Rehabilitation Aid, Regional Women's Organizations and others), elected officials (House of Representative and City Assembly), Medical Association, Dental Association, local government officials, university staff, non-profit organization staff, civil society group members, women's center staff and others
Outcome	<ul style="list-style-type: none"> * Awareness towards gender equality was raised among participants. * Network with Association of Morioka City Neighborhood Communities, relevant departments in local government, other relevant organizations and groups, women's groups, civil society organizations and others was established. * Completion of the 'Emergency Shelter Management Guideline' by citizens for citizens created at 'Human Resource Development Workshop for Women Leaders in Disaster Risk Deduction' and 'Workshop to Create Emergency Shelter Management' in 2014 was reported, which would lead to programs and workshops in the coming years. * Provided an opportunity for participants to learn and share international movement towards the UN World Conference on DRR after four years since the disaster and work by women in Iwate and to think of what each of us can do together.
Participants' comments	<ul style="list-style-type: none"> * I'd like to take action based on what I learnt - the amazing work by Japan Women's Network for Disaster Risk Reduction, importance of women's and diverse people's perspectives in time of disaster and communicativity of women. * I felt that what each of us did for disaster and DRR awareness raising were important. I'd like to organize a group in my neighborhood.
Satisfaction	100% ('very satisfied' and 'satisfied')



↑ Emergency Shelter Management Guideline

↓ DRR Program Panel Exhibition



↑ Lecture



↑ Lecture

↓ Symposium



2. Visiting DRR Workshop (1) in Morioka

‘Emergency shelter management to protect lives and livelihood’

Safe and reliable emergency shelters for diverse people in community’

Time and date	13:30-16:00 (3 hours) Fri, May 8, 2015
Venue	Meeting rooms 4 & 5, Mitake Community Activity Center
Capacity	30 people Total participants 33 (22 women and 11 men)
Participants’ Affiliation	Mitake Neighborhood Community (Chief, Deputy Chief, Neighborhood Community board members, Commissioned Welfare and Child Volunteers), Mitake Community Activity Center staff, program staff and others
Outcome	<ul style="list-style-type: none"> * Participants were able to imagine and discuss in detail the situation in which activity center had become an emergency shelter using the actual floor plan. Chief of Neighborhood Community and other key stakeholders who would lead emergency shelter management in an actual disaster were prepared through the workshop. * Women who completed the DRR workshop previously facilitated and helped the workshop with management. It was a good opportunity for them and the organizers to work together towards community-based DRR measures from perspectives of diverse people.
Challenges	* It is necessary to help local communities with creation of their own version of manual through visiting workshops in which ‘Emergency Shelter Management Guideline’ is used.
Participants’ comments	<ul style="list-style-type: none"> * I’d like to incorporate emergency shelter management practice in disaster drill program since it’s important to raise awareness in and have neighborhood community prepared in peace time. * I’d like to refer to this workshop when we conduct a disaster drill in our neighborhood community. * I thought it was important for all of us to work together regardless of gender. * Compared to the last year’s program, this year’s workshop was more concrete since it was based on the situation in which the activity center had become an emergency shelter, which helped me imagine the situation and management more clearly changed my thoughts. Workshops using the ‘Emergency Management Guideline’ on a daily basis are necessary. * The workshop was fast-paced since it was based on the simulated situation and it was difficult for me to catch up. That helped me understand how difficult it could be in an actual situation.
Satisfaction	92% (‘very satisfied’ and ‘satisfied’) * one with a little dissatisfaction and one unanswered



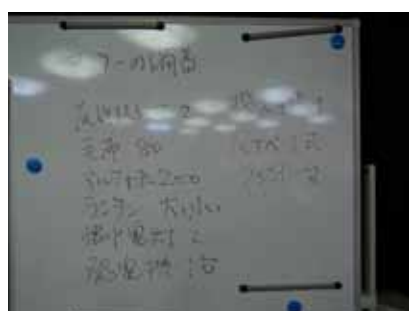
↑ Experiencing emergency shelter goods(cardboard bed and partition)



↑ Lecture



↑ Group work



↑ Introduction to the Guideline

3. Visiting DRR Workshop (2) in Miyako

‘Emergency shelter management to protect lives and livelihood’

Safe and reliable emergency shelters for diverse people in community’

Time and date	14:00-16:00 (2 hours) Fri, May 15, 2015
Venue	Flatpia Miyako, Miyako City Center for Gender Equality Promotion
Capacity	20 people Total participants 36 (24 women and 12 men)
Participants’ Affiliation	Iwate Gender Equality Supporters in Miyako area, Commissioned Welfare and Children Volunteers, Miyako City official (including Disaster Prevention Experts), Flatpia Miyako staff, media, program staff and others
Outcome	<ul style="list-style-type: none"> * It was the first workshop in coastal area and new network was established since City of Miyako co-organized the workshop and helped us with calling for registrations and setting up of the venue. * Participants included a city official who was a certified Disaster Prevention Expert and Gender Equality Supporters who have worked to promote and practice gender equality in local communities. They were enthusiastic and discussions were fruitful. * Women who completed the DRR workshop previously took notes during discussion and helped the workshop with management.
Challenges	* Since Miyako experienced disaster unlike Morioka, the program was changed based on their experiences to listen to participants including their opinions about the Guideline. Flexible program based on participants and situation is important.
Participants’ comments	<ul style="list-style-type: none"> * I re-recognized the importance of gender equality in emergency shelter management. I’d like to invite women and diverse people to local DRR groups and community leaders. * After I heard that women were mainly cooking and distributing food in today’s workshop, I now understand that it is important for diverse people to engage in management. I’d like to reflect it for my future work. * After I heard the introduction about the guideline, I felt that it was important to use this kind of guideline in DRR work we do in peace time. * The workshop was useful. I wish there had been more time.
Satisfaction	92% (‘very satisfied’ and ‘satisfied’) * one with a little dissatisfaction and one unanswered



↑ Opening



↑ Lecture



↑ Group discussion



↑ Group discussion

4. Program review committees (1)-(2)

Time and date	(1) 16:30-18:30 (2 hours) on Wed, Feb 11, 2015 (2) 16:00-18:00 (2 hours) on Sat, June 13, 2015
Venue	(1) Meeting room, Morioka Women's Center (after the 2.11 DRR Lecture and Symposium) (2) Meeting room, Hotel Bright Inn Morioka (after the Human Resource Development Workshop (2for Women Leaders in Disaster Risk Reduction)
Participants	<ul style="list-style-type: none"> ■ Members Azusa Yamashita, Iwate Rainbow Network (attended both meetings) Makiko Kagaya, Empowerment Iwate (attended both meetings) ■ Lecturer Sachiko Asano, Co-Director, Training Center for Gender and Disaster Risk Reduction (attended the 2nd meeting) ■ Project members in charge Akiko Domoto, Executive Director, Japan Women's Network for Disaster Risk Reduction (attended the 1st meeting) Yasuko Muramatsu, Board Chair, Japan Association for Women's Education (attended the 1st meeting) Reiko Aoki, Japan Women's Network for Disaster Risk Reduction (attended the 2nd meeting) Keiko Hiraga, Board Chair, Sankaku Planning Iwate (attended the 1st meeting) Yaeko Tabata, Chief, Morioka Women's Center, Sankaku Planning Iwate (attended both meetings) Sugako Kato, Morioka Women's Center Project Management Division Leader (attended both meetings)
Contents of review	Regarding Human Resource Development Program on Disaster and Gender 'Gender Equality in Natural Disaster and Women's Empowerment'
1st review committee	(1) Introduction of review committee members (2) Introduction of the program outline and exchange of opinions * We were able to exchange opinions regarding the concrete ways of how to implement the program and confirm the framework of program implementation.
2nd review committee	(1) Outcome * DRR Lecture and Symposium provided an opportunity to think of DRR and reconstruction from perspectives of diverse people together with participants and to inform people of our work through the panel exhibition. * Not only women but also men participated in the DRR workshops and it helped them to think of DRR from perspectives of diverse people in peace time and to take what they learnt during the workshops into action. * Many participated in the Human Resource Development Workshop for Women Leaders in DRR from Neighborhood Community, which made it unique from other workshops Morioka Women's Center has previously organized for women in local communities. It was significant that women participants who thought cooking at emergency shelters was a women's work before joining in this program changed their views as they participated in the workshops. * Those who completed the workshop will be encouraged to register in the Morioka City Women Human Resource List. Morioka City 2nd Plan on Gender Equality Promotion revised in March 2015 includes an indicator of women leaders in DRR, which helped this program to outreach women throughout Morioka. (2) Uniqueness * Morioka Women's Center carried out the 5-year human resource development program for women on the basis of gender equality, called 'Empowerment Workshops for Women' since 2009. Women who completed this program started their own groups and been active in local communities. They have received support from and worked with the Center on the center's programs. Our previous work, their empowerment and established trust between us and them were great help for this program. (3) Challenges * It is inevitable to involve diverse people regardless of gender into the program and to implement the program based on concrete DRR cases and solutions. * Young women's participation has lacked from this program. It is necessary to think of a way to develop human resources among young people including students on DRR. * Participants may not maintain communication amongst themselves after the program unless some measure is taken. It is important for us to help them with or for them to start a new group so that they can remain connected and collaborate among themselves in order for them to expand what they learnt into action in local communities. (4) Expectation * This program can be a good practice for municipalities in Iwate. This program would be expanded to local communities more as women DRR leaders who participated in this program do their work in their local communities. * Program organizers intend to continue the program in collaboration with women DRR leaders. * Ordinary DRR workshops lack perspectives of diverse people. This program can benefit other programs provided by universities or other relevant institutions if collaboration with them comes true.

5. List of the program outcomes

№	Title	Issued by	Issued in
1	Reprinting of 'Emergency Shelter Management Guideline to Protect Lives and Livelihood'	Cabinet Office Sankaku Planning Iwate	Feb 2015
2	Creation of 'Emergency Shelter Management Guideline to Protect Lives and Livelihood [advanced version]'	Cabinet Office Sankaku Planning Iwate	Feb 2015
3	Creation of 'Emergency shelter management to protect lives and livelihood'[emergency shelter signs in foreign languages]	Japan Women's Network for Disaster Risk Reduction Japan Association for Women's Education Sankaku Planning Iwate	June 2015
4	Creation of the Program Report on 'Gender Equality in Natural Disaster and Women's Empowerment' (Japanese and English versions)	Japan Women's Network for Disaster Risk Reduction Japan Association for Women's Education Sankaku Planning Iwate	June 2015

6. Media coverage

↑ Article on the Emergency Shelter Management Guideline by Iwate Nippo, Wed Feb. 11, 2015

→ Article on 211 Lecture and Symposium by Iwate Nippo, Tue Feb. 17, 2015

↑ Article on 211 Lecture and Symposium by Kahoku Shimpō, Wed Feb. 11, 2015

↑ Article on Visiting DRR Workshop (2) in Miyako by Iwate Nippo, Sat May 16, 2015

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